

MEMORANDUM

May 10, 2023

Utah Tech University — Financial Ratio Report Follow-up

In the March 2023 USHE Board meeting, the Board reviewed OCHE's annual report on institution financial health metrics and discussed factors contributing to adverse readings by select institutions. Following the discussion, the Board instructed the Commissioner's Office to engage with Utah Tech University (UTU) staff and further examine the causes of UTU's sub-industry standard viability ratio and implications for institution financial planning. This memo and related materials contain follow-up information per the Board's direction.

Viability Ratio

The Viability Ratio measures how many times an institution can cover its entire long-term debt obligation using its total expendable net assets. A ratio of 1:1 or greater indicates that an institution has sufficient expendable net assets to satisfy debt obligations. As the ratio falls below 1:1, the institution's ability to respond to adverse conditions from internal resources diminishes. As seen in Table 1, Utah Tech University's viability ratio has declined in recent years, as increases in long-term debt have outpaced growth in expendable net position.

Table 1: Utah Tech University Expendable Net Position, Long-Term Debt & Viability Ratio, FY 2018-2022									
Fiscal Year	Expendable Net Position	Total Long-Term Debt	Viability Ratio						
2018	\$31,071,739	\$49,639,653	0.63						
2019	\$29,253,990	\$48,564,802	0.60						
2020	\$28,211,253	\$91,537,856	0.31						
2021	\$44,737,078	\$100,190,587	0.45						
2022	\$44,577,904	\$166,997,643	0.27						

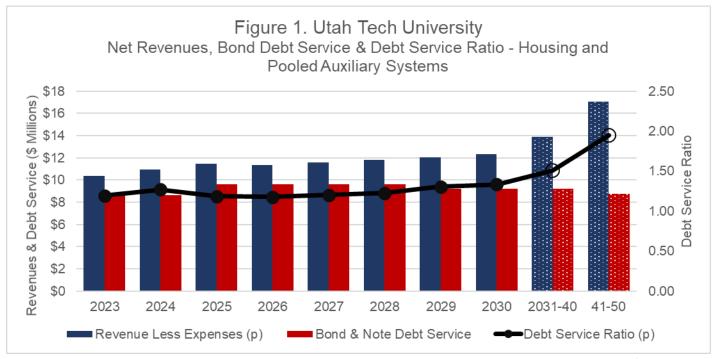
Table 2 reflects Utah Tech's debt issuances and outstanding balances by recent-year project. Note that nearly 75% of Utah Tech's FY 2022 outstanding long-term debt is sourced to student housing projects.

Table 2: Utah Tech University Revenue Bond Issuance, FY 2015-2022								
Fiscal Year	Project	Original Amount	Balance as of June 30, 2022					
2015	Student Housing	\$21,315,000	\$18,670,000					
2017	Human Performance Center	\$20,770,000	\$19,615,000					
2019	Student Housing Phase II	\$42,040,000	\$41,300,000					
2020	Greater Zion Stadium	\$10,050,000	\$10,050,000					
2022	Student Housing Phase III	\$65,075,000	\$65,075,000					
Recent Debt Totals		\$159,250,000	\$154,710,000					
FY 22 Total Long-Term Debt			\$166,997,643					

In response to its declining viability ratio and to mitigate the risk of debt repayment default, Utah Tech University established a general revenue pledge against its original Campus View Suites student housing bond and each subsequent bond issuance, committing \$500,000 annually to an institutional bond reserve. Moreover, with an 18% growth in budget-related FTE from the academic year 2018-19 to 2021-22, UTU was able to respond to capital facility growth needs in an especially tight local housing market with debt incurred at favorable interest rate levels.

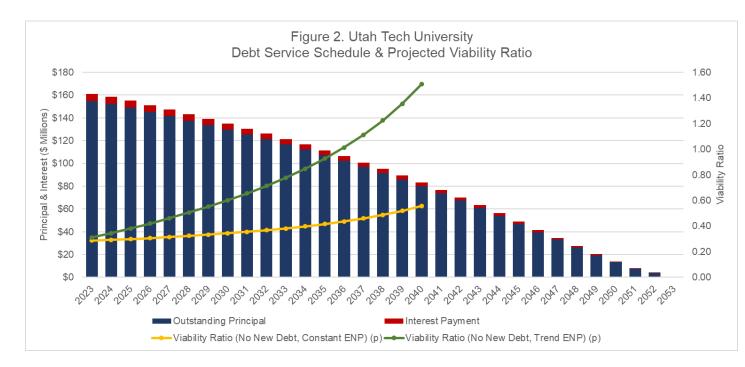
Bond Pool Projected Net Revenues and Debt Service Ratio

To demonstrate current and projected financial solvency against recent capital projects and major debt holdings, UTU developed projections of annual revenues, expenditures, and bond payments through FY 2023 across its following operations: Housing, Building Fees, Avenna Center, Greater Zion Stadium, Campus Store, Food Service, and Road Scholar tours. Figure 1 below depicts these projections along with a derived annual bond debt service ratio. The debt service ratio measures how many times an institution can cover its annual debt service payments with available net revenues.



Debt Service Schedule & Projected Viability Ratio

At current debt levels and without incurring any new debt, Utah Tech University will have the existing bond principal retired by the year 2053, as seen in Figure 2. Since the viability ratio is a function of long-term debt and expendable net position, Figure 2 shows two projections for UTU's viability ratio through FY 2040, one version showing how the viability ratio improves if expendable net assets hold constant (yellow) and another if expendable net assets grow on their previous five-year trend through FY 2040 (green).



Discussion

In recent years, Utah Tech University has experienced notable growth pressures, with a corresponding impact on capital facility needs and accompanying long-term debt. While the viability ratio is only a single measure of an institution's fiscal health, conservative projections suggest that UTU's viability ratio will remain below the industry standard of 1:1 over the next five to ten-year budget window. UTU has identified this possibility and has taken action to backstop against potential default. With credible long-term population projections showing a 110% increase in the college-age population in Washington County through the year 2060, strategic financial planning to successfully address UTU's current and future growth challenges should continue to be a priority for the institution and the Board.

Commissioner's Recommendation

This is an information item only; no action is required.

Attachments

Utah Tech University FY 2022 Debt Schedule

Table 11d: Maturities of Long Term Debt Principal and Interest Year Ending **Total Principal and Total Principal** Total Interest Interest June 30 Notes Payable **Bonds Payable** 2023 \$ 607,563 \$ 1,910,000 2,517,563 6,143,885 8,661,448 422,381 2,392,381 2024 1,970,000 6,216,466 8,608,847 2025 376,182 3,135,000 3,511,182 6,119,958 9,631,140 387,084 2026 3,285,000 3,672,084 5,962,807 9,634,891 2027 398,304 3,415,000 3,813,304 5,798,136 9,611,440 2028 409,820 3,984,820 9,611,085 3,575,000 5,626,265 2029 3,760,000 9,195,606 3,760,000 5,435,606 2030 3,945,000 9,192,606 3,945,000 5,247,606 2031 4,160,000 4,160,000 5,050,356 9,210,356 2032 4,315,000 4,315,000 9,190,706 4,875,706 2033 4,495,000 4,495,000 9,191,625 4,696,625 2034 4,675,000 4,675,000 4,524,850 9,199,850 2035 4,845,000 4,845,000 4,345,187 9,190,187 2036 5,050,000 5,050,000 4,149,650 9,199,650 2037 5,265,000 5,265,000 3,943,550 9,208,550 2038 5,450,000 5,450,000 3,740,837 9,190,837 2039 5,670,000 5,670,000 3,531,312 9,201,312 2040 3,311,206 9,186,206 5,875,000 5,875,000 2041 9,196,662 6,120,000 6,120,000 3,076,662 2042 6,370,000 6,370,000 2,831,400 9,201,400 2043 2,600,112 9,195,112 6,595,000 6,595,000 2044 2,364,437 9,199,437 6,835,000 6,835,000 2045 7,075,000 7,075,000 2,120,000 9,195,000 2046 7,370,000 9,194,600 7,370,000 1,824,600 2047 6,475,000 6,475,000 1,516,294 7,991,294 2048 6,745,000 6,745,000 1,242,750 7,987,750 2049 6,985,000 7,973,275 6,985,000 988,275 2050 724,300 6,025,000 6,025,000 6,749,300 2051 5,710,000 5,710,000 511,550 6,221,550 2052 3,730,000 3,730,000 304,400 4,034,400 2053 4,035,204 3,880,000 3,880,000 155,204 Totals 2,601,334 \$ 154,710,000 \$ 157,311,334 \$ 108,979,992 266,291,326

Source: Utah Tech University Annual Financial Report for the Year End June 30, 2022





Projected Completion: Fall 2024

	Description	FY21 (Actual)	FY22 (Actual)	FY23 (Projected)	FY24	FY25	FY26	FY27	FY28	FY29	FY30	FY31-FY40 (Annual Avg)	FY41-FY50 (Annual Avg)
Housing (New) ¹	Revenue Expenditures Capitalized Interest	\$ -	\$ -	\$ - 2,800,000	\$ - - 2,970,000	\$ 3,250,000 (500,000) 300,000	\$ 3,350,000 (515,000)	\$ 3,450,000 (530,000)	\$ 3,550,000 (545,000)	\$ 3,650,000 (560,000)	\$ 3,760,000 (575,000)	\$ 4,400,000 (680,000)	\$ 5,600,000 (860,000)
	Bond Payment	-	-	(2,800,000)	(2,970,000)	(4,035,000)	(4,035,000)	(4,035,000)	(4,035,000)	(4,035,000)	(4,035,000)	(4,035,000)	(4,035,000)
	Operating Income	-	-	-	-	(985,000)	(1,200,000)	(1,115,000)	(1,030,000)	(945,000)	(850,000)	(315,000)	705,000
Housing (Existing) ²	Revenue Expenditures	2,553,808 (1,067,115)	5,004,471 (1,316,605)	5,250,000 (1,425,000)	5,750,000 (1,550,000)	6,250,000 (1,650,000)	6,440,000 (1,700,000)	6,630,000 (1,750,000)	6,830,000 (1,800,000)	7,030,000 (1,850,000)	7,240,000 (1,905,000)	8,550,000 (2,250,000)	11,150,000 (2,930,000)
	Bond Payment	(1,224,600)	(3,091,000)	(3,430,000)	(3,430,000)	(3,430,000)	(3,430,000)	(3,430,000)	(3,430,000)	(3,430,000)	(3,430,000)	(3,430,000)	(2,940,000)
	Operating Income	262,093	596,866	395,000	770,000	1,170,000	1,310,000	1,450,000	1,600,000	1,750,000	1,905,000	2,870,000	5,280,000
	Housing Operating Income (Net)	262,093	596,866	395,000	770,000	185,000	110,000	335,000	570,000	805,000	1,055,000	2,555,000	5,985,000
Student	Revenue Expenditures	1,970,277	2,092,439 (51,155)	2,050,000 (40,000)	2,050,000	2,050,000	2,050,000	2,050,000	2,050,000	2,050,000	2,050,000	2,050,000	2,050,000
Building	HPC Building O&M	(505,000)	(505,000)	(505,000)	(505,000)	(505,000)	(505,000)	(505,000)	(505,000)	(505,000)	(505,000)	(505,000)	(505,000)
Fees	Bond Payment	(1,248,325)	(1,252,000)	(1,250,000)	(1,250,000)	(1,250,000)	(1,250,000)	(1,250,000)	(1,250,000)	(1,250,000)	(1,250,000)	(1,250,000)	(1,250,000)
	Operating Income	216,952	284,284	255,000	295,000	295,000	295,000	295,000	295,000	295,000	295,000	295,000	295,000
Avenna	Debt Service Reserve	490,600	490,600	490,600	490,600	490,600	490,600	490,600	490,600	490,600	490,600	490,600	490,600
Center	Bond Payment Operating Income	(474,518) 16,082	(480,393) 10,208	(130,000) 360,600	490,600	490,600	490,600	490,600	490,600	490,600	490,600	490,600	490,600
Greater Zion	Revenue Bond Payment	500,000	500,000	500,000 (515,000)	500,000 (515,000)	500,000 (515,000)	500,000 (515,000)	500,000 (515,000)	500,000 (515,000)	500,000 (515,000)	500,000 (515,000)	500,000 (515,000)	500,000 (515,000)
Stadium	Operating Income	500,000	500,000	(15,000)	(15,000)	(15,000)	(15,000)	(15,000)	(15,000)	(15,000)	(15,000)	(15,000)	(15,000)
Utilities Infrastructure	E&G Utilities Budget Note Payment	310,000 (310,000)	310,000 (310,000)	310,000 (310,000)	310,000 (310,000)	310,000 (310,000)	310,000 (310,000)	310,000 (310,000)	310,000 (310,000)	310,000	310,000	310,000	310,000
	Operating Income	-	-	-	-	-	-	-	-	310,000	310,000	310,000	310,000
Campus Store	Revenue	3,668,749	4,053,991	3,700,000	3,775,000	3,850,000	3,925,000	4,000,000	4,080,000	4,160,000	4,245,000	4,740,000	5,660,000
	Expenditures Operating Income	(3,428,407) 240,342	(3,878,539) 175,452	(3,500,000)	(3,575,000)	(3,650,000)	(3,725,000) 200,000	(3,800,000)	(3,880,000)	(3,960,000)	<u>(4,045,000)</u> 200,000	(4,520,000) 220,000	<u>(5,400,000)</u> 260,000
Food Service ³	Revenue	1,648,886	2,914,936	3,100,000	3,190,000	3,285,000	3,385,000	3,485,000	3,590,000	3,700,000	3,810,000	4,250,000	5,080,000
	Expenditures	(1,521,095)	(2,672,644)	(3,050,000)	(3,140,000)	(3,235,000)	(3,335,000)	(3,435,000)	(3,540,000)	(3,650,000)	(3,760,000)	(4,200,000)	(5,010,000)
	Operating Income	127,791	242,292	50,000	50,000	50,000	50,000	50,000	50,000	50,000	50,000	50,000	70,000
Road Scholar ⁴	Revenue	697,234 (405,076)	3,967,892 (3,158,303)	4,050,000 (3,350,000)	4,150,000 (3,450,000)	4,255,000 (3,555,000)	4,360,000 (3,660,000)	4,470,000 (3,770,000)	4,580,000 (3,880,000)	4,695,000 (3,995,000)	4,810,000 (4,110,000)	5,370,000 (4,590,000)	6,410,000 (5,490,000)
	Expenditures Note Payments (Tour Buses)	(247,645)	(247,645)	(3,350,000)	(169,170)	(110,663)	(110,663)	(110,663)	(110,663)	(000,688,6)	(4,110,000)	(4,590,000)	(3,490,000)
	Operating Income	44,513	561,944	452,355	530,830	589,337	589,337	589,337	589,337	700,000	700,000	780,000	920,000
1	Total Operating Income	\$ 1,407,773	\$ 2,371,045	\$ 1,697,955	\$ 2,321,430	\$ 1,794,937	\$ 1,719,937	\$ 1,944,937	\$ 2,179,937	\$ 2,835,600	\$ 3,085,600	\$ 4,685,600	\$ 8,315,600

¹\$300,000 estimated residual capitalized interest in FY25

²Campus View Suites Phase II opened Fall 2021 (FY22). Residual capitalized interest covered a portion of Campus View II FY22 bond payment. Rent rates to be increased by 10% per year FY24-FY25, 3% per year thereafter.

³Dining Services experienced greatly reduced campus foot traffic in FY21. Campus population returned to normal levels in Fall 2021 (FY22). Revenue also increased in FY22 due to FSY conferences.

⁴Road Scholar conducted no tours during FY21. FY21 revenue came from bus rentals and HEERF funding. Tour operations resumed in Fall 2021 (FY22).